

THE REPUBLIC OF UGANDA

## REPORT ON MONITORING THE IMPLEMENTATION OF THE NATIONAL YOUTH POLICY, 2016

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#### FOREWORD

The National Youth Policy (NYP) and the National Youth Action Plan (NYAP) were approved in 2016. The two documents were to be used concurrently to guide stakeholders in provision of quality services to the youths to enable them enhance their skills for improved participation in the national development.

Youth in Uganda are the youngest population in the world, with 77% of Uganda's population being under 25 years of age. They face many challenges like high unemployment, drug and substance abuse, inadequate access to services like health, and high HIV infection rates. It is against this background that the National Youth Policy, 2016 was selected for monitoring and evaluation to determine what has worked or not worked in its implementation. The findings would subsequently inform improvements in implementation of the policy and better service delivery to the youths.

The monitoring exercise revealed gaps in the policy design like lack of a problem statement and inadequacies in the implementation plan and monitoring and evaluation framework that led to challenges in policy implementation and monitoring and evaluation.

The objectives National Youth Policy (NYP) were supposed to be achieved through implementation of 21 strategic objectives and 96

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strategic actions. 95% of the strategic actions indicated in the policy document were relevant in achieving the objectives and addressing the problem. However, only 2% of the strategic actions were fully implemented; 43% were partially implemented; while 55% were not implemented at all. The inadequate implementation was due mainly attributed to insufficient funds for the activities in the implementation plan and inadequate coordination among the stakeholders.

The report recommends that Ministry of Gender, Labour and Social together with key stakeholders Development carries out a comprehensive Regulatory Impact Assessment which will highlight the key challenges affecting the youths and the best options to address them. This, in addition to the findings of this report and other monitoring reports will inform revision of the policy to improve its design and to make it more relevant to the current challenges affecting the youths in Uganda. The improved policy document should have a better implementation plan, with enhanced monitoring and evaluation, enhanced coordination and improved funding for the interventions for more effectiveness.

Deborah Katuramu DEPUTY HEAD OF PUBLIC SERVICE AND DEPUTY SECRETARY TO CABINET

## **1.0 INTRODUCTION**

This report is on monitoring the implementation of the National Youth Policy, 2016 (NYP). The policy is being implemented by the Ministry of Gender, Labour and Social Development, together with other relevant stakeholders. The exercise was aimed at identifying what is working and what is not in a bid to identify gaps for improvement in the implementation of the public policy. The monitoring exercise was conducted between 12<sup>th</sup> and 24<sup>th</sup> April, 2022. This report documents the findings of the monitoring.

## 2.0 BACKGROUND

Government has put in place a number of public policies, as means of addressing public issues towards improving the lives of the citizens and transforming the country. Monitoring public policies involves systematic and objective assessment of the design, management, and performance of these policies. Monitoring of public policies helps to determine whether the public policies have worked or not in serving the citizens for better impact.

The National Youth Policy (NYP) and the National Youth Action Plan (NYAP) were approved in 2016 after revision of the National Youth Policy, 2001. The two documents are to be used concurrently to guide stakeholders in provision of quality services to the youths to enable them enhance their skills for improved participation in the national development.

Youth in Uganda are the youngest population in the world, with 77% of its population being under 25 years of age. This group faces many challenges like high unemployment, drug and substance abuse, inadequate access to services like health, and high HIV infection rates. It is against this background that the National Youth Policy,

2016 was selected for monitoring and evaluation to determine what has worked or not worked in its implementation. The findings would subsequently inform improvements in implementation of the policy and better service delivery to the youths.

## 3.0 PROBLEM STATEMENT

Effective policy management requires that monitoring of policy is conducted regularly and progress documented on their performance. However, since the approval of the National Youth Policy (NYP) in 2016, there was inadequate evidence on the extent to which the policy had achieved its objectives and the extent to which the policy interventions had addressed the identified problems. Failure to monitor progress of implementation of public policies creates gaps on whether the policy is on the right course as planned. Monitoring of the policies would generate important evidence-based information not only for meaningful guidance but also for better informed decision making in order to create better impact to the citizens.

## 4.0 PURPOSE

The purpose of the exercise was to monitor the overall status of implementation of the National Youth Policy, 2016, to inform decision making.

## 5.0 OBJECTIVES

- i. To assess the status of implementation of the National Youth Policy, 2016.
- ii. To document and share the findings from the M&E to further inform implementation of the Policy.

## 6.0 SCOPE

The monitoring exercise was conducted in April, 2022; and covered the districts of Luwero, Nakasongola, Wakiso, Mukono, Masaka in Central Region; Gulu, Lira, and Omoro in Northern Region; Dokolo, Soroti, Kumi, and Pallisa in Eastern Region; and Kiryandongo, Hoima, Masindi, and Bulisa in the Western Region. All the districts were randomly selected.

The thematic areas of study were implementation, effects and cross cutting issues. Under implementation, the focus was on processes, costs, feasibility and acceptability. Under effects, the focus was on effectiveness; while under cross-cutting issues, the focus was on sustainability, partnerships and synergies.

## 7.0 METHODOLOGY

The following approaches were employed: Preparatory meetings, involving literature review on the existing performance reports and collection of primary data on implementation of the NYP from the selected District Local Governments. The field activities were conducted jointly with officials from the Ministry of Gender, Labour and Social Development (MoGLSD), which is the main implementing Ministry.

## 7.1 Sampling Method

The Ministries, Departments and Agencies were purposively selected from the Policy document (National Youth Policy, 2016) and the Policy Implementation Action Plan (National Youth Action Plan, 2016). The regions, districts and the respondents were randomly selected. The respondents included Officials from MoGLSD, who are directly involved in implementation of the Policy, Community Development Officers and Senior Probation Officers at the District Local Governments, and leaders from Youth Councils and Youth Groups in the selected Districts.

## 7.2 Data Type

Both Primary data and Secondary data were used in the exercise. Primary data was collected on respondents' views on implementation of the Public Policy while Secondary data was collected from Household Surveys, research reports and other monitoring reports between 2017 and 2021.

## 7.3 Data Collection Methods

Data was collected through: self-administered questionnaires; consultation with

experts such as the District Officials using the guiding questions; and Focus Group Discussions with the District Leadership and other stakeholders such as District Youth Council leaders, and District Youth Associations.

## 7.4 Data Analysis

Qualitative data was analysed using Content Analysis, Narrative Analysis and Discourse Analysis techniques. Quantitative data was analysed using STATA and Microsoft Excel. Presentation of findings was through tables, pictures and narrative for better outlay and understanding.

# 8.0 FINDINGS

The section highlights the summary and detailed findings of the analysis of monitoring and evaluation of implementation of the National Youth Policy.

### 8.1 Summary of the Findings

Summary of the findings highlights the key discoveries of the assessment of policy problem, objectives and activities.

## 8.1.1 Problem

The National Youth Policy did not have a section on the problem statement. However, from review of the policy document, the following were challenges to be addressed by the policy: High poverty and unemployment; inadequate entrepreneurship; inadequate quantity and quality of the human resources; inadequate sexual reproductive health and rights (SRHR) and high HIV infections; inadequate youth participation in decision making; inadequate access to Information, Communication and Technology; inadequate sports and recreation; inadequate use of Culture and negative cultural influences; Gender challenges; inadequate participation of Youth with disabilities in youth programmes; inadequate youth involvement in agriculture; unsustainable utilization of environmental resources; and inadequate mainstreaming youth programmes into sector plans.

## **8.1.2 Objectives and Activities**

The objectives of the National Youth Policy (NYP) are: To improve youth accessibility to quality services; to enhance the productivity and employability of youth for sustainable livelihood; to promote equitable participation in decision-making processes that impact on youth and community at all levels; and to promote effective coordination and programming of youth interventions at all levels.

The objectives were supposed to be achieved through implementation of 21 strategic objectives and 96 strategic actions. 95% of the strategic actions indicated in the policy document were relevant in achieving the objectives and addressing the problem. 2% of the strategic actions were fully implemented; 43% were partially carried out; while 55% were not implemented at all. The inadequate implementation was due mainly due to insufficient funds for the activities in the implementation plan and inadequate coordination among the stakeholders.

#### 8.2 Detailed Findings

This section presents details of the assessment of the effectiveness and relevance of the National Youth Policy.

# 8.2.1 Effectiveness of Implementation of the National Youth Policy

This section presents the assessment of effectiveness of the National Youth Policy. This involved assessment of extent of changes in the problem; achievement of the objectives; and implementation of activities. The results of the assessment are as follows:

#### a. Changes in the Problem

In terms of changes in the problem, the monitoring involved the challenges establishing whether of: High poverty and unemployment; inadequate entrepreneurship; inadequate quantity and quality of the human resources; inadequate sexual reproductive health and rights (SRHR) and high HIV infections; inadequate youth participation in decision making; inadequate access to Information, Communication and Technology; inadequate sports and recreation; inadequate support for culture and negative cultural influences; inadequate artistic and cultural expressions for socio-economic development; Gender challenges; inadequate participation of Youth with disabilities in youth programmes; inadequate youth involvement in agriculture; inadequate youth representation and participation in key positions of decision-making at all levels unsustainable utilization of environmental resources; and inadequate mainstreaming youth programmes into sector plans had been resolved. The assessment revealed the following;

At the time the NYP was approved, youth unemployment had risen from 12.7 percent in 2012/13 to 13.3 in 2016/17, according to the Uganda National Household Survey (UNHS) report of 2017. This was one of the highest rates of youth unemployment in the world. Currently, official statistics show a stagnation in the youth unemployment rate which was reported at 13% in the UNHS 2019/20, which was released in 2021. There are no official statistics to paint the current picture of youth unemployment in Uganda in 2022.

In terms of entrepreneurship, a 2016 report by the Global Entrepreneurship Monitor (GEM), 28% of Ugandan adults own or coown a new business. However, the same report shows that while almost 10% of Ugandans started a business in 2015, a fifth of individuals aged 18-64 had discontinued a business over the same period. There have not been any recent reports on entrepreneurship in Uganda.

In terms of sexual reproductive health and rights (SRHR) and high HIV infections, the Uganda Demographic and Health Survey 2016 (UDHS) conducted by the Uganda Bureau of Statistics showed Uganda's teenage pregnancy rate to be 24%. The teenage pregnancy rate seems to have stagnated at 25% according to a 2021 UNFPA report and there are no other recent official studies on the same. According to the 2016 Uganda population HIV impact assessment, the HIV national prevalence was 6%. Statistics from the Uganda Aids Commission (2021) indicate that the National HIV prevalence rate stood at 5.2%, with 37% of the 38,000 new HIV infections registered in the country annually being among youth. Thus the challenge of

HIV prevalence is still affecting the youth despite the decline in national statistics.

In terms of access to Information, Communication and Technology (ICT), a according to Uganda Communications Commission (2021) ownership of ICT equipment stood at 2.0% for computers; 73.8% for mobile phones; 31.7% for radios, and 19.2% TVs. The national internet penetration rate was 14%, while access to electricity stood at 22.1%. All these show that there is still inadequate access to ICT for all Ugandans majority of who are youths.

There were no official statistics on youth participation in decision making; quantity and quality of the human resources; sports and recreation; support for culture and negative cultural influences; artistic and cultural expressions for socio-economic development; Gender challenges; participation of Youth with disabilities in youth programmes; youth involvement in agriculture; youth utilization of environmental resources; and mainstreaming youth programmes into sector plans.

The NYAP had no baseline indicators for the various key performance indicators in the policy. This, coupled with inadequate monitoring and evaluation of the policy led to a huge challenge of inadequate information for monitoring and evaluation of implementation of the policy. Thus for most of the issues in the problem statement, there was inadequate evidence to show changes therein over the policy implementation period, while for those where statistics were available, the issues still persist, meaning that the problems affecting the youth are still at large.

## b. Achievement of the Policy Objectives

Assessment of achievement of policy objectives involved identifying the extent to which the objectives were realised as a result of implementation of the policy. The National Youth Policy (NYP) and the National Youth Action Plan (NYAP) were to be used concurrently to guide stakeholders in provision of quality services to the youths to enable them enhance their skills for improved participation in the national development.

The strategic objectives of the National Youth Policy were:

- i. To improve youth accessibility to quality services;
- ii. To enhance the productivity and employability of youth for sustainable livelihood;
- iii. To promote equitable participation in decision-making processes that impact on youth and community at all levels; and
- iv. To promote effective coordination and programming of youth interventions at all levels.

Further to that, the National Youth Action Plan had the following strategic objectives:

- i. To strengthen the capacity of youth for gainful employment.
- ii. To promote decent gainful employment and investment opportunities for the youth.
- iii. To implement programmes that strengthen entrepreneurship skills of youth with the view of making them job creators through the development of viable and sustainable enterprises.
- iv. To promote provision of financial support for youth enterprise programmes.
- v. To promote vocational training, internship and apprenticeship among the youth.
- vi. To support establishment or strengthening of Regional Youth Skills Training and Accreditation Centres.
- vii. To enhance competences of the youth for utilization of ICT for development.

- viii. To provide youth friendly services to enhance their good health.
  - ix. To promote interventions on drug and substance abuse.
  - x. To enhance increased and effective youth representation and participation in key positions of decision-making at all levels.
  - xi. To advocate for the rights of youth with disabilities to actively participate in youth programmes.
- xii. To promote political and community support to enhance positive cultural practices in society.
- xiii. To promote Youth artistic and cultural expressions, for utilisation of talents for socio-economic development.
- xiv. To promote protection of youth from all forms of violence including sexual and gender based violence.
- xv. Promote sports, recreation and leisure activities among the youth.
- xvi. To enhance optimal utilization of natural resources for sustainable development.
- xvii. To strengthen coordination and networking between different stakeholders for effective delivery of services to the youth.
- xviii. To lobby and advocate for increased resource allocation and support for youth programmes and activities.
  - xix. To strengthen institutional capacity of stakeholders to effectively implement youth programmes.
  - xx. To promote youth effective participation in gainful agriculture.
  - xxi. To promote conflict sensitive youth participation in peace and security.

The assessment revealed that there were inadequacies in the policy design which weakened the policy from inception. The four (4) strategic objectives in the NYP were not clearly aligned to the twenty one (21) in the NYAP in addition to the policy having no clear problem statement. Thus there was no clear theory of change from the problem to the objectives and actions which would lead to clear outputs and outcomes in resolving of the challenges affecting the youths in Uganda. It also made it harder to monitor and evaluate the policy since there is no clear problem statement. The policy objectives were hanging in view of the fact that the problem was not clearly identified as a result of poor policy design.

The detailed analysis of achievement of the strategic objectives and actions in the National Youth Action Plan is **Annex 1** of the Report.

#### c. Achievement of Activities

involved establishing the activities carried This out during implementation of the Policy and the extent of their implementation. Analysis of the National Youth Action Plan revealed that of the 96 planned activities in the National Youth Policy, 2 were fully implemented, 41 were partially implemented, whereas 53 were not implemented. The inadequate implementation was due to inadequate resource allocation and inadequate coordination between stakeholders for implementation of the activities in the National Youth Action Plan. The National Coordination Mechanism for Youth Programmes was prepared by the Ministry of Gender, Labour and Social Development with Partners. However, this was done late (in May 2021) and thus has not yet made any significant contribution towards achievement of the aspirations of the NYP.

### Activities carried out as a result of the National Youth Policy

The following are the priority action areas stated in the National Youth Policy (NYP) and the National Youth Policy Action Plan (NYAP) 2016:

i. Sustainable livelihoods, employment promotion and enterprise development;

- ii. Information, Communication and Technology (ICT);
- iii. Education, training and capacity building;
- iv. Youth and health
- v. Youth involvement, participation and governance
- vi. Youth, culture and gender
- vii. Recreation, sports and leisure
- viii. Environmental management
  - ix. Management, coordination and partnerships

The respondents mentioned the following activities being carried out under the National Youth Policy:

- i. In 2013, Government of Uganda introduced the Youth livelihood programme (YLP), targeting poor and unemployed youth to harness their social-economic potential and increase self-employment opportunities and income levels. The project was meant to support the youth in form of a revolving fund for skills development and income generating projects. According to MoGLSD (2021), since inception of the YLP, Government had disbursed Ushs 169.512 Billion to finance a total 21,308 youth projects. This had benefited 251,940 youth (46% female, 54% male). So far, a total of Ushs40.227 Billion had been recovered out of the Ushs 78.100 Billion that was due (51%). A total of 335 projects had paid back to the revolving fund and were ready to transition into Small and Medium Sized (SMS) enterprises. The Funds recovered were being revolved within the respective Districts and Municipalities to finance new projects.
- ii. Policy dissemination meetings for Youth leaders at Sub-county and District level were held.
- iii. Establishment of structures of the Youth Councils/ Youth Council meetings. Youth Council meetings are held quarterly at the District Local Government level.

- iv. Youth advocacy for governance and accountability in partnership with key stakeholders like Action Aid and MOGLSD
- v. Monitoring of Youth projects in the District Local Governments by the Youth Council leaders, District Officials and other key stakeholders like CSOs.
- vi. International Youth Day celebrations held annually on the 12<sup>th</sup> of August.
- vii. Sensitization of youth on health by the Departments of Health and Youth e.g Sexual reproductive health, and, HIV/AIDS.
- viii. Skilling programs with Development Partners like PACE, Child Fund, Future Nets e.g tailoring. Save the Children, saving skilling, Sight savers International supporting youth with disability ith training
  - ix. The Youth Venture Capital Fund started in 2012 with resources contributed by Government of Uganda in partnership with German Development Agency (KFW) and three commercial banks; Development Finance of Uganda (DFCU) Bank, Stanbic Bank and Centenary Bank who also contributed to create a Shs 25 Billion fund. Youth with existing enterprises are referred to the banks for loans of up to Shs 30 Million at a lower rate of 12% p.a, which is way lower the market average.
  - x. Distribution of heifers through National Agricultural Advisory Services/ Operation Wealth Creation (NAADS/OWC) to National Youth Councils. The beneficiaries first receive training on cattle keeping before receiving the heifers.
  - xi. Emyooga program for on youth leaders and other groups like bodaboda, Emyooga with specilised areas eg welding, tailoring, boda boda
- xii. Youth affirmative action programs like the Agriculture Cluster Development Program (ACDP) and Uganda Women Entrepreneurship Program (UWEP), Presidential Initiative on Skilling, and Project for Restoration of Northern Uganda

PRENU Project in Gulu. These have enhanced youth access to financial services and equipped them with skills for enterprise growth, value addition and marketing of their products and services.

- xiii. Youth interests are mainstreamed in government programs like WEP, YLP and Parish Development Model (PDM) where there are specific interventions for the youth.
- xiv. Youth participation in elective political activities where they elect their representatives from village to National level and selection in other elective positions to participate in governance of the country.
- xv. Linkage of youth to other stakeholders like NGOs and CSOs to support their development programs like sensitization and skilling.

An in-depth analysis of the planned activities in the National Youth Policy and the actual activities carried out during implementation of the policy is presented in **Table 1**.

# Table 1: Achievement of Actions under the National Youth Policy,2016

PRIORITY	STRATEGI	ST	RATEGIC		ACTION	NS
AREA	С	AC	TIONS		IMPLEN	AENT
	OBJECTIV				ED	
	ES					
Sustainable	To strengthen	i.	Organise	non	Develop	nent of
livelihoods,	the capacity		formal		National	Action
employment	of youth for		vocational		Plan of	Youth
promotion	gainful		skills for y	outh.	Employn	nent.
and enterprise	employment	ii.	Lobby	and		
development;			advocate	for	Skilling	youth
			provision	of	through	

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
		toolkits for trained youth. iii. Construct and equip sheltered workshops for youth in urban areas. iv. Mobilise youth to utilize sheltered workshops v. Establish and implement National Youth Service Scheme. vi. Conduct national surveys on the situation of youth in the labour market. /ii. Lobby for integration of youth in income generating activities as a priority issue into the poverty	Ntawo and Kobulin.
		reduction interventions. iii. Mobilize and	

PRIORITY AREA	STRATEGI C OBJECTIV ES		RATEGIC TIONS	ACTIONS IMPLEMENT ED
			link youth to foreign labour markets.	
	To promote decent gainful employment and investment opportunities for the youth	i. ii. iii.	situation of youth in the labour market Lobby for integration of youth in income generating activities as a priority issue into the poverty reduction interventions Mobilize and link youth to foreign labour	are 216 labour export companies registered under Uganda Association of External Recruitment Agencies, supervised by MoGLSD
	To implement programmes that strengthen	i.		Linkage of youth to other stakeholders like NGOs and
	entrepreneurs hip skills of youth with the view of making them		entrepreneurshi p as a career path of choice Lobby and advocate for resources for	CSOs to support their development programs like sensitization and skilling.

PRIORITY AREA	STRATEGI C OBJECTIV ES		RATEGIC TIONS	ACTIONS IMPLEMENT ED
	job creators through the development of viable and sustainable enterprises	iv. v.	and print of training manual and trainers' guide for effective training of youth in entrepreneurshi p Build capacity	development centres developed Training of youth in entrepreneurshi p ongoing Regular monitoring of YLP and Youth Venture Capital

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
	To promote provision of financial support for youth enterprise programmes	<ul> <li>i. Promote financial and microcredit organisations to specifically target the youth</li> <li>ii. Advocate for the establishment of a Youth trust bank</li> <li>iii. Establish loan schemes for youth to provide financial support to youth enterprises</li> </ul>	programme (YLP), targeting poor and unemployed youth to harness their social- economic potential and increase self-

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
			UGX 184.4bn from 12.5bn.
			Emyooga program for on youth leaders and other groups like bodaboda, Emyooga with specilised areas eg welding, tailoring, boda boda.
			Youth affirmative action programs like the Agriculture
			Cluster Development Program (ACDP) and Uganda
			Women Entrepreneurshi p Program (UWEP), Presidential
			Initiative on Skilling, and

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
			Project for Restoration of Northern Uganda PRENU Project in Gulu. These have enhanced youth access to financial services and equipped them with skills for enterprise growth, value addition and marketing of their products and services.
			are mainstreamed in government programs like UWEP, YLP and Parish Development Model (PDM) where there are specific interventions for the youth.

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
Skill training and entrepreneurs hip development Education, training and capacity building;	To promote vocational training, internship and apprenticeshi p among the youth	success of vocational training programmes ii. Undertake a market survey to determine willingness of both formal and informal sector, trade, commerce and industry to implement an internship and apprenticeship scheme iii. Design and implement an apprenticeship	through skilling programs implemented with Development Partners like PACE, Child Fund, Future Nets e.g tailoring. Save the Children, and Sight savers International. Skilling youth through the Youth Centers under MGLSD The Uganda Graduate Volunteer Scheme was established in addition to internship and apprenticeship programs being implemented by the MoGLSD

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
	To support	sector in Uganda v. Advocate for the operationalisatio n of BTVET into the mainstream formal education vi. Provide technical support and supervision for youth internship i. Establish/renovat	UNDP and ILO Renovated
	establishment or strengthening of Regional Youth Skills Training and Accreditation Centres	<ul> <li>iii. Develop youth training manual to guide youth training</li> <li>iv. Recruit and train youth trainers/ instructors</li> <li>v. Conduct youth</li> </ul>	skills centre and Mobuku Youth Skills Centre is under renovation. Training manual developed for skills development
		tailored trainings to equip the youth with market oriented skills vi. Equip the centres with the minimum facilities required in order	Instructors recruited and are providing tailor- made skilling to youth. Two regional centres at Kobulin and

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
Information, Communicati on and Technology (ICT);	To enhance competences of the youth for utilization of ICT for development	ICT skills to enhance learning and full utilization of ICT for development ii. Provide regulations and guidelines for responsible use of ICT iii. Establish school and community based ICT hubs to enhance ICT learning and	No activities were reported to have been carried out
Youth and health	To provide youth friendly services to enhance their good health	establishment of youth friendly corners at health	corners established at all Health Centre IV. Sensitization of

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
	To promote interventions	<ul> <li>among the youth</li> <li>ii. Undertake <ul> <li>research with age</li> <li>and sex</li> <li>disaggregated</li> <li>component on</li> <li>youth related</li> <li>health concerns</li> </ul> </li> <li>v. Advocate for <ul> <li>teaching of</li> <li>sexual and</li> <li>reproductive</li> <li>health in schools</li> <li>and communities</li> </ul> </li> <li>i. Sensitise youth</li> <li>and the entire</li> </ul>	Health and Youth e.g. Sexual reproductive health and HIV/AIDS. Scale-up Safe Pal interactive tool for communicating issues on SRH, HIV/AIDS TB etc. with support of UNFPA MOGLSD and stakeholders are
	on drug and substance abuse	community on matters related to drug abuse ii. Advocate and promote psychosocial and treatment services to youth victims of drug abuse	strategy on addressing drug and substance abuse among

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
		<ul> <li>iii. Trace and reintegrate reformed drug abusers/victims into society</li> <li>iv. Develop and operationalise a functional referral system of drug management</li> <li>v. Setup regional based drug abuse rehabilitation centres</li> </ul>	
Youth involvement, participation and governance	To enhance increased and effective youth representation and participation in key positions of decision- making at all levels	<ul> <li>i. Develop and disseminate IEC materials on youth participation and decision making.</li> <li>ii. Sensitise the youth on their rights, responsibilities and obligations in participation and decision making.</li> <li>iii. Advocate for the involvement of youth in designing and</li> </ul>	participation in elective political activities where they elect their representatives from village to National level and selection in other elective positions to participate in governance of the country. Youth Council

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
		<ul> <li>implementing national policies and plans that impact on their lives.</li> <li>iv. Strengthen existing youth groups, and encourage formation of formidable youth organisations to address their concerns.</li> <li>v. Train Youth in governance, management and decision making.</li> </ul>	celebrations held annually on the 12 <sup>th</sup> of August. Establishment of structures of the Youth Councils at

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
			stakeholders like CSOs are involved in Monitoring of Youth projects in the District Local Governments.
			Youth involvement in advocacy for governance and accountability in partnership with key stakeholders like Action Aid and MoGLSD.
	To advocate for the rights of youth with disabilities to actively participate in youth programmes	leaders and youth groups in	Consideration of Youth with Disabilities in all socio economic and political
		development programmes ii. Build capacity of youth	SkillingofYouthwithDisabilitiesatregionaluvocationalurehabilitation

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
Youth, culture and gender	To promote political and community support to enhance positive cultural practices in society	issues in their programming and implementation iii. Advocate for provision of youth with disability friendly services in public and private sectors facilities i. Conduct assessment on the present cultural best	the MGLSD. Developed communication guidelines on promotion of positive norms
		iii. Create awareness among youth, political	

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
	ES	and community leaders on the need for promoting positive cultural practices and discouraging negative ones iv. Promote dialogue between youth, different cultural, religious and ethnic groups v. Support youth to participate in decision-making positions in cultural and religious institutions	
		practitioners, religious leaders and cultural institutions on	
		youth sensitive concepts	
	To promote Youth artistic	i. Organise and conduct	were reported
	and cultural	theatres to	to have been

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
	expressions, for utilisation of talents for socio- economic development	promote youth talents in different institutions ii. Support youth focused cultural activities and national days that promote positive cultural practices iii. Promote youth in arts, painting, music, dance, and drama	carried out under this objective.
	To promote protection of youth from all forms of violence including sexual and gender based violence	<ul> <li>i. Conduct capacity needs assessment for youth workers to protect youth against all forms of violence.</li> <li>ii. Design appropriate capacity building interventions for youth workers against all forms of violence</li> <li>iii. Conduct sensitisation to communities on</li> </ul>	were reported to have been carried out under this

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
		how to protect the youth from sexual and gender based violence iv. Advocate for effective enforcement of appropriate legal actions on perpetrators of sexual and gender based violence against the youth v. Provide psychosocial support to youth victims of violence and sexual abuse	
Recreation, sports and leisure	Promote sports, recreation and leisure activities among the youth	<ul> <li>i. Advocate for and create awareness about the role of sports in national development at all levels</li> <li>ii. Establish talent identification schemes</li> <li>iii. Construct sport facilities in</li> </ul>	were reported to have been carried out under this

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
		schools and communities. iv. Provide equipment for sport and recreational activities v. Establish a sport and recreational fund. vi. Train community trainers and coaches of different sports disciplines at national, district and sub county level. vii. Promote establishment of sports clubs and academies	
Environmenta l management/ Conservation	To enhance optimal utilization of natural resources for sustainable development	<ul> <li>i. Integrate         <ul> <li>environmental</li> <li>education and</li> <li>training into</li> <li>educational and</li> <li>training</li> <li>programmes</li> </ul> </li> <li>ii. Facilitate         <ul> <li>sensitisation of</li> <li>youth on</li> <li>environmental</li> </ul> </li> </ul>	No activities were reported to have been carried out under this objective.

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
		issues and promote the usage of environmentally sound technologies iii. Increase participation of youth in protection & preservation of environment iv. Sensitise the communities and the youth on the needs of effective environmental management v. Promote the use of media as a tool for wide spread dissemination of environmental issues vi. Conduct voluntary community services involving youth in programmes such as youth	

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
Management,	To strengthen	camps, community services projects and environmental protections i. Develop and	Development of
coordination and partnerships	coordination and networking between	disseminate I.E.C materials on important youth issues,	the National
	different stakeholders for effective delivery of services to the youth.	policies and laws ii. Conduct regular technical support supervisions and quarterly meetings to ensure effective provision of	Dissemination workshops in the four regions of Uganda Northern, Eastern
		youth iii. Map out youth related organisations to enhance effective referral	Youth Coordination Mechanism to harmonise implementation of youth interventions.

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
		practices and progress on the implementation of youth programmes	issues of Youth in other MDAs plans, programmes and budgets
	To lobby and advocate for increased resource allocation and support for youth programmes and activities.		to have been carried out under this

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
	To strengthen institutional capacity of stakeholders to effectively implement youth programmes.	meetings to share	the National Youth Coordination Mechanism to harmonise
Youth and agriculture	To promote youth effective participation in gainful agriculture	<ul> <li>i. Mobilise and sensitise youth to engage in Agriculture as a viable source of income</li> <li>ii. Support youth to access and utilize agriculture appropriate tools</li> </ul>	heifers through National Agricultural Advisory Services/ Operation Wealth Creation

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
Youth peace and security	To promote conflict sensitive youth participation in peace and security	and inputs for improved agricultural production iii. Support provision of agricultural extensional services to young farmers iv. Provide financial support for youth agricultural projects i. Conduct awareness campaigns among the political and community leaders to promote peaceful conflict resolution and security. ii. Carry out research to establish baselines data and progressive changes in peace and security	Youth Councils. The beneficiaries first receive training on cattle keeping before receiving the heifers. No activities were reported to have been

PRIORITY AREA	STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED
		country iii. Lobby and advocate for sound correlation between the implementation of NYAP with other legal frameworks on peace building iv. Carryout training activities to train different stakeholders on peaceful conflict resolution and security v. Provide logistical support and equipment to enhance institutional capacities to promote peaceful conflict resolution and security	

## d. Achievement of the Policy Goal

The goal of the National Youth Policy, 2016 is to provide a framework for harnessing the full potential of the youth for improved productivity and equitable socio-economic and political development. Majority of the respondents reported that the Policy goal had been

achieved to a larger extent. However, analysis of the effectiveness of the policy towards achievement of the policy objectives and actions revealed that most of the strategic actions were either partially achieved, or not achieved. Thus it logically follows that the policy goal was not achieved to a larger extent.

# 8.2.2 Assessment of Relevance of the National Youth Policy

This section presents the analysis of relevance of the National Youth Policy, 2016. This involved analysis of the extent to which the achievement of policy activities contributed to realisation of the objectives and ultimately, addressing of the problem. The results of the analysis are presented in **Table 2**.

STRATEGI	STRATEGIC	ACTIONS	ASSESSMEN
С	ACTIONS	IMPLEMENT	T OF
OBJECTIV		ED	RELEVANC
ES			Ε
To strengthen	1. Organise non	Skilling youth	The actions in
the capacity	formal	through	the NYAP
of youth for	vocational skills	regional	were relevant
gainful	for youth.	development	to the strategic
employment	2. Lobby and	centres – Ntawo	objective, and
	advocate for	and Kobulin	ultimately
	provision of		could
	toolkits for		contribute to
	trained youth.	Development of	solving the
	3. Construct and	National Action	challenge of
	equip sheltered	Plan of Youth	youth
	workshops for	Employment	unemploymen
	youth in urban		t and under
	areas		employment

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
To promote decent gainful employment and investment opportunities for the youth	<ul> <li>4. Mobilise youth to utilize sheltered workshops</li> <li>5. Establish and implement National Youth Service Scheme</li> <li>6. Conduct national surveys on the situation of youth in the labour market</li> <li>7. Lobby for integration of youth in income generating activities as a priority issue into the poverty reduction interventions</li> <li>8. Mobilize and link youth to foreign labour markets</li> </ul>	through formal	affecting the youths. However, the inadequacies in implementatio n of the strategic actions meant that realization of the objective was minimal The strategic actions in the NYAP were relevant to the strategic objective, and ultimately could contribute to solving the challenge of youth unemploymen t and under employment. However, only linkage of youth to
			markets was

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
			fully implemented,
			while the rest
			were either partially
			implemented
			or not
			implemented
			at all, which
			meant that realization of
			the objective
			was very
			minimal.
To implement		Linkage of	U
programmes	awareness on the	2	actions were
that	need to promote	stakeholders	relevant to the
strengthen entrepreneurs	youth entrepreneurship as	like NGOs and CSOs to	strategic objective, and
hip	a career path of	support their	<b>.</b>
skills of youth	1	development	could
with the view		programs like	contribute to
of making	advocate for	sensitization	solving the
them job	resources for youth	and skilling.	challenges of
creators	entrepreneurial		inadequate
through the	development	Training for	entrepreneursh
development of viable and	11. Annual review and print of	manual for skills	ip; and youth unemploymen
sustainable	training manual	development	t. However,
enterprises	and trainers' guide	centres	83% of the
	for effective	developed	actions were
	training of youth in	Training of	partially
	entrepreneurship	youth in	implemented,

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	<ul> <li>12. Build capacity of staff to train youth in entrepreneurship</li> <li>13. Select and train youth in business entrepreneurship</li> <li>skills to enable them strengthen their enterprises</li> <li>14. Provide technical support and supervision to youth enterprises</li> </ul>	p ongoing Regular monitoring of YLP and Youth	that the
To promote provision of financial support for youth enterprise programmes	15. Promote financial and microcredit	programme (YLP), targeting poor and unemployed youth to harness their social- economic potential and increase self-	ultimately could contribute to solving the challenges of high poverty,

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
		Venture Capital Fund started in 2012 continues	actions were not implemented, and 33% were partially implemented. There is still a huge gap in
		youth enterprises with accumulated amount of UGX 184.4bn from 12.5bn.	inclusion for the youth where most cannot meet the criteria to access microcredit in the Ugandan
		•	the Youth Trust Bank was never established. These implementatio n gaps meant that
		boda boda. Youth affirmative	realization of the objective was very minimal.

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
		action programs like the Agriculture Cluster Development Program (ACDP) and Uganda Women Entrepreneurshi p Program (UWEP), Presidential Initiative on Skilling, and Project for Restoration of Northern Uganda PRENU Project in Gulu. These have enhanced youth access to financial services and equipped them with skills for enterprise growth, value addition and marketing of their products and services.	

STRATEGI C OBJECTIV	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC
	18. Conduct research to establish factors	ED Youth interests are mainstreamed in government programs like UWEP, YLP and Parish Development Model (PDM) where there are specific interventions for the youth. Skilling programs with Development Partners like PACE, Child Fund, Future Nets e.g tailoring. Save the Children, saving skilling, Sight savers International supporting youth with disability with	RELEVANC E
	scheme	through the Youth Centers	implementing

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	implement an apprenticeship and internship scheme 21. Plan and implement an apprenticeship and internship scheme suitable for implementation with the informal sector in Uganda 22. Advocate for the operationalisation of BTVET into the mainstream formal education 23. Provide technical support and supervision for youth internship	the MGLSD with support of	to promote vocational training under the BTVET Act, 2008 and the TVET Policy, 2019. However, the interventions are still inadequate and a huge skills gap still exists in the country. 67% of the strategic actions were not implemented, while 33% were partially implemented, while 33% were partially implemented, while 33% were partially implemented. Interventions for TVET are being undertaken by Ministry of Education and Sports, the Private Sector and Development

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
To support	24. Establish/reno	Renovated	Partners. This meant that the achievement of the objective was minimal. The strategic
establishment		Kobulin Youth	actions were
or	centres	skills centre and	relevant to the
strengthening	25. Youth training	Mobuku Youth	strategic
of Regional	needs assessment	Skills Centre is	objective and
Youth	26. Develop youth		could directly
Skills	training manual to	renovation.	contribute to
Training and	<b>e</b> •		solving the
Accreditation	training	Training	challenges of
Centres	27. Recruit and	manual	inadequate
	train youth trainers/ instructors	developed for skills	entrepreneursh ip and
	28. Conduct youth		ip and inadequate
	tailored trainings to	-	quantity and
	equip the youth		quality of the
	with market		
	oriented skills		
	29. Equip the		
	centres with the		
	minimum facilities	youth. Two	silent on how
	required in order to		
	operationalise them	are operational;	training
	30. Monitor the		centres were
	2	Ntawo.	to be
	being offered at the		established
	youth centres		and only two
			were

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
			renovated. The strategic objective was thus not fully achieved because 71% of the strategic actions were partially implemented, 14% were not implemented, while 14% were implemented. Thus there was huge demand for the interventions, which the private sector, CSOs and NGOs were struggling to fill.
To enhance competences of the youth for utilization of ICT for development	(teachers, CDOs and others) with	None.	The strategic actions were relevant to the strategic objective and could directly contribute to

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	development 32. Provide regulations and guidelines for responsible use of ICT 33. Establish school and community based ICT hubs to enhance ICT learning and utilization		solving the challenges of inadequate access to ICT among the youths. However, since none of the actions were implemented, the objective was not achieved and the problem still persists.
-	corners at health	corners established at all Health Centre IV. Sensitization of youth on health by the Departments of Health and Youth e.g. Sexual reproductive health and	The strategic actions were relevant to the strategic objective and could directly contribute to solving the challenges of inadequate sexual reproductive health and rights (SRHR)

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	disaggregated component on youth related health concerns 37. Advocate for teaching of sexual and reproductive health in schools and communities	tool for communicating issues on SRH, HIV/AIDS TB etc. with support of UNFPA	actions were partially implemented, while 25% were not implemented. As a result, the policy objective was partially achieved.
To promote interventions on drug and substance abuse	youth and the	draftingastrategyonaddressingdrugandsubstanceabuseamongtheyoung	could directly

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	based drug abuse rehabilitation centres		and the problem still persists.
To enhance increased and effective youth representation and participation in key positions of decision- making at all levels	disseminate IEC materials on youth participation and decision making 44. Sensitise the youth on their rights, responsibilities and obligations in participation and decision making 45. Advocate for the involvement of youth in designing and implementing national policies and plans that impact on their lives 46. Strengthen existing youth groups, and encourage	participation in elective political activities where they elect their representatives from village to National level and selection in other elective positions to participate in governance of the country. Youth Council meetings held quarterly at the District Local Government level. International Youth Day celebrations held annually	in key positions of decision- making at all levels. All the strategic actions were partially implemented and the problem has significantly
	47. Train Youth in	_	

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	governance, management and decision making	Establishment of structures of the Youth Councils/ Youth Council meetings. Policy dissemination meetings for Youth leaders at Sub-county and District level were held. Monitoring of Youth projects in the District Local Governments by the Youth Council leaders, District Officials and other key stakeholders like CSOs.	
		Youth advocacy for governance and accountability	

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	sensitise youth leaders and youth groups in approaches for integrating youth with disabilities to effectively participate in development programmes 49. Build capacity of youth organisations to streamline youth with disability issues in their programming and implementation 50. Advocate for provision of youth with disability	in partnership with key stakeholders like Action Aid and MoGLSD. Consideration of Youth with Disabilities in all socio economic and political activities. Skilling of Youth with Disabilities at regional vocational rehabilitation centres under	E The strategic actions were relevant to the strategic objective and could could contribute to solving the challenge of inadequate youth representation and participation in key positions of decision- making at all levels. 67% of the strategic actions were
	friendly services in public and private sectors facilities		not implemented, while 33% were partially implemented. As a result,

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
			realisation of the objective was equally dismal and the problem still persists.
To promote	51. Conduct	Developed	The strategic
political and	assessment on the	communication	action were
community	present cultural	guidelines on	relevant to the
support to	best practices for	promotion of	objective and
enhance	replication in youth	positive norms	could directly
positive	programming and	and mind-set	mitigate the
cultural	implementation	among young	challenge of
practices in	I	people.	inadequate
society	materials on locally		support for
	adapted cultural		culture and
	practices and their		negative
	impact on		cultural
	development		influences
	53. Create		among the
	awareness among		youths.
	youth, political and		However,
	community leaders		67% of the
	on the		strategic
	need for promoting		actions were
	positive cultural		not
	practices and		implemented,
	discouraging		and 33% were
	negative ones 54. Promote		partially
			implemented, which
	dialogue between		hindered
	youth, different		
	cultural, religious		realization of

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	and ethnic groups 55. Support youth to participate in decision-making positions in cultural and religious institutions 56. Orient youth, cultural practitioners, religious leaders and cultural institutions on youth sensitive concepts		the objective and thus the challenge still exists.
To promote Youth artistic and cultural expressions, for utilization of talents for socio- economic development	57. Organise and conduct theatres to promote youth talents in different institutions	None.	The strategic actions were relevant to the strategic objective and could directly contribute to solving the challenge of inadequate artistic and cultural expressions for socio- economic development among the

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
To promote	60. Conduct	None.	youths. However, none of the actions was implemented and the objective was not realized. The strategic
protection of youth from all forms of violence including sexual and gender based violence	capacity needs assessment for youth workers to protect youth against all forms of violence.		actions were relevant to the strategic objective and could directly contribute to solving the challenge of inadequate protection of youth from all forms of violence including sexual and gender based violence. However, none of the actions was implemented and the objective was not realized,

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	actionsonperpetratorsofsexual and genderbasedviolenceagainst the youth64.Providepsychosocialsupporttoyouthvictims ofviolenceandsexual abuse		thus the problem still persists.
Promote sports, recreation and leisure activities among the youth	<ul> <li>65. Advocate for and create awareness about the role of sports in national development at all levels</li> <li>66. Establish talent identification schemes</li> <li>67. Construct sport facilities in schools and communities.</li> <li>68. Provide equipment for sport and recreational activities</li> <li>69. Establish a sport and recreational fund.</li> <li>70. Train community trainers</li> </ul>	None	The strategic actions were relevant to the strategic objective and could directly contribute to solving the challenge of inadequate investment in sports, recreation and leisure activities among the youth. However, none of the strategic actions was implemented and the

STRATEGI C	STRATEGIC ACTIONS	ACTIONS IMPLEMENT	ASSESSMEN T OF
OBJECTIV ES		ED	RELEVANC E
	andcoachesofdifferentsportsdisciplinesatnational,districtandsubcountylevel.71.71.Promoteestablishment ofsportssportsclubsandacademies		objective was not realized, thus the problem still persists.
To enhance optimal utilization of natural resources for sustainable development	environmental	None.	The strategic actions were relevant to the strategic objective and could contribute to solving the challenge of poor utilization of natural resources for sustainable development among the youths. However, none of the strategic actions was implemented,

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	needs of effective environmental management 76. Promote the use of media as a tool for wide spread dissemination of environmental issues 77. Conduct voluntary community services involving youth in programmes such as youth camps, community services projects		E objective was not realized.
	and environmental protections		
To strengthen coordination and networking between different stakeholders	1	Development of the National Youth Action Plan Carried out Dissemination	The strategic actions were relevant to the strategic objective and could contribute to
for effective delivery of services to the youth.	regular technical	workshops in the four regions of Uganda Northern,	solving the challenge of

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	provision of services to the youth 80. Map out youth related organisations to enhance effective referral system for quality provision of services to the youth 81. Organise regular meetings for sharing best practices and progress on the implementation of youth programmes	Western and Central Development of the National Youth Coordination Mechanism to harmonise implementation of youth interventions. Mainstreaming issues of Youth in other MDAs plans, programmes and budgets	different stakeholders for effective
To lobby and advocate for increased resource allocation and support for youth programmes and activities.	allocations of all relevant ministries for youth related	None	The strategic actions were relevant to the strategic objective and could contribute to solving the challenge of inadequate

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	groups and organisations 84. Provide regular training and information on budgetary procedures, budgeting and the basics of resource administration to youth groups and district youth officers 85. Train youth groups and district youth organisations in techniques for lobbying and advocating for resource allocation		resource allocation and support for youth programmes and activities. However, none of the strategic actions was implemented, thus the objective was not realized and the challenge persists.
To strengthen institutional capacity of stakeholders to effectively implement youth programmes.	regular technical and managerial meetings to share	Youth Coordination Mechanism to harmonise	•

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	enhance quality service delivery		to effectively implement youth programmes. However, all the strategic actions were partially implemented and the objective was not realized.
To promote youth effective participation in gainful agriculture	utilize agriculture appropriate tools	heifers through National Agricultural Advisory Services/ Operation Wealth Creation (NAADS/OWC ) to National Youth Councils. The beneficiaries first receive training on cattle keeping before receiving	entrepreneursh ip. These were partially implemented to realise some slight

STRATEGI C OBJECTIV ES	STRATEGIC ACTIONS	ACTIONS IMPLEMENT ED	ASSESSMEN T OF RELEVANC E
	financial support for youth agricultural projects		objective and actions were a duplication and should have been considered within the strategic objectives on: strengthening the capacity of youth for gainful employment; and promotion of decent gainful employment and investment opportunities for the youth through the development of viable and sustainable enterprises.
To promote conflict sensitive youth participation	92. Conduct awareness campaigns among the political and community leaders	None	None of the strategic actions was implemented. The strategic

STRATEGI C	STRATEGIC ACTIONS	ACTIONS IMPLEMENT	ASSESSMEN T OF
OBJECTIV	ACTIONS	ED	RELEVANC
ES			E
in peace and	to promote		objective and
security	peaceful conflict		activities were
	resolution and		not relevant to
	security.		the problems
	93. Carry out		facing the
	research to		youth
	establish baselines		according to
	data and		the policy.
	progressive		This is
	changes in peace		because none
	and security		of the
	situation in the		challenges
	country		affecting the
	94. Lobby and		youth as
	advocate for sound		articulated in
	correlation between		the policy is
	the implementation		attributed to
	of NYAP with		conflict or
	other legal		insecurity.
	frameworks on		Ironically, the
	peace building		peace and
	95. Carryout		security in
	training activities		most parts of
	to train different		the country is
	stakeholders on		considered a
	peaceful conflict		positive factor
	resolution and		which
	security		promotes
	96. Provide		production
	logistical support		and
	and equipment to		productivity in
	enhance		the economy.
	institutional		The conflicts

STRATEGI C	STRATEGIC ACTIONS	ACTIONS IMPLEMENT	ASSESSMEN T OF
OBJECTIV		ED	RELEVANC
ES			Ε
	capacities to promote peaceful conflict resolution and security		or insecurity that could exist in any part of the country are outside the scope of the policy and are covered by provisions in the National defence policy frameworks.

The National Youth Action Plan had 21 objectives and 96 strategic actions. 95% of the objectives and 95% activities indicated in the policy document were relevant in addressing the problem and achievement of the objectives. Only one objective on promotion of conflict sensitive youth participation in peace and security was not relevant. However, despite the high relevance of the strategic objectives and actions, realisation of the objectives was minimal because most of the strategic actions were either partially implemented or not implemented at all.

### 8.2.3 Acceptability of the Policy

All respondents indicated that there are no stakeholders against implementation of the policy, which indicated very high acceptability of the National Youth Policy. The respondents also indicated that most key stakeholders like the private sector, NGOs. CSOs, and Development Partners support the interventions in the National Youth Policy and National Youth Action Plan. **Annex 3** presents the key stakeholders and their roles in supporting implementation of the NYP, 2016.

## 8.3 Benefits of implementation of the National Youth Policy

Respondents reported the following benefits from implementation of the NYP, 2016:

- i. Youth economic empowerment for income through interventions like the YLP, UWEP, and YVCF which have enabled enterprises like boda-boda, agriculture, hairdressing, welding. carpentry and Mindset change of the youth to participate in income generating activities and investment as opposed to just recreation and laziness to a small extent. There was increased engagement of youth in businesses, especially in agriculture, transport, services and trade as a result of sensitization and motivation through interventions under the policy.
- ii. Enhanced knowledge and awareness among the youths on key areas like sexual reproductive health and HIV/AIDS. This was due to sensitization of youth on health by the Departments of Health and Youth at District level and other key stakeholders on areas like sexual reproductive health, HIV/AIDS.
- iii. Establishment of youth friendly services in health centres as affirmative action after sensitisation of communities on youth needs. For example establishment of adolescent girls spaces in schools (safe rooms for menstrual attention).
- iv. Youth have acquired knowledge and skills through training, peer learning and capacity building for production, financial

literacy, and marketing which has enhanced their capacity for income generation and self-sustenance.

- v. Youth were empowered to engage in governance and leadership from the grass roots to National level through designation of positions for the youth at all leadership levels.
- vi. Youth have started several lucrative business ventures after capacity building and Vocational training by CSOs and NGOs like BRAC, Sight Savers, and World Vision in partnership with the District Local Governments.
- vii. Youth dialogues were organized at the grass-root level to discuss emerging issues in partnership with NGOs like Plan International and Global Forum for Development in Districts like Lira and Gulu. These enabled knowledge and experience sharing with fellow Youth from other countries on policy and advocacy for their needs to reach government.

## 8.4 Supportive Factors for achievement of the Objectives

- i. The Policy is in tandem with other Public Policies and laws right from the Constitution of the Republic of Uganda, to the NDP III and other Regional, Continental and International commitments. This has enabled wide support for the Policy to achieve its purpose and outcomes.
- ii. Good leadership from top to bottom that is supportive of youth as a key vulnerable category that should be targeted under affirmative action. The political will of the leadership has enabled development of policies, programs and projects targeting the youth for empowerment and development.
- Existence of Youth Council Structures from the grass root to the National level helps to articulate issues affecting the youth at all levels to be addressed by the relevant stakeholders.
- iv. Involvement of other non-Government stakeholders like Private sector, Development partners, NGOs CSOs has greatly boosted youth interventions at all levels to supplement efforts of

Government in areas like capacity building, advocacy and economic empowerment. NGOs like ActionAid, World Vision International, RHU; Development partners like USAID, DANIDA, UKAID; and private companies like CNOOC, Total and Banks have played a big role in boosting youth interventions countrywide.

- v. Increment in basic literacy through interventions like Universal Primary Education and Universal Secondary Education which have enabled basic education for most of the youth across the country. This has empowered them to take part in developmental activities, governance and advocacy.
- vi. Existence of a largely favourable and peaceful environment for economic activity across the country has enabled most youth to engage in developmental activities.
- vii. Development of the internet, social media, and other mobile phone and computer applications has enabled quick and easy communication and inspiration from fellow youth locally and internationally to engage in developmental projects.
- viii. Deliberate affirmative action for youths in Government programs and projects. For example, programs like UWEP, Emyooga and Parish Development Model have a deliberate component tailored for the youths.

### 8.5 Factors hindering achievement of the Policy Objectives

- i. Some programs, especially those launched during political campaigns are marred with misinformation and interference from politicians, which limits their impact. For example Emyooga program was being used as bait by politicians to solicit support from the citizens.
- ii. Inadequate sensitization and capacity building for the beneficiaries, coupled with inadequate appraisal for project viability before disbursement of funds led to failure of

interventions. For example YLP, MoLG Youth and Children PCY Project, and Youth Venture Capital Fund (YVCF).

- iii. High youth unemployment and under employment due to several factors like inadequate skills and high job entry requirements makes it hard to mobilise the youth for selfdevelopment because they are highly dependent.
- iv. Inadequate leadership and organisational skills among the youth led to failure to mobilise themselves for self-development and to come up with viable project proposals which could be supported. Most youth are not organised and they prefer to work alone other than in groups.
- v. Low access to land by the youth hampered youth employment in the agricultural sector, yet agriculture has the most potential to employ them due to relatively easier entry requirements.
- vi. Inadequate capital among the youth for investment led to inability for the youth to set up enterprises for self-employment or job creation for other.
- vii. Inadequate literacy among the youth hindered their access to programs. The illiterate youth, especially those in the rural areas and youth with disabilities have not been able to benefit from the policy interventions because they are not able to fill the necessary documentation to benefit from the same. For example some youth travelled back from Kampala to access Youth Venture Capital Fund, yet it was accessible everywhere.
- viii. Youth with disabilities lack access to assistive devices like wheelchairs, braille for self-empowerment and thus have been left vulnerable to a large extent.
  - ix. Inadequate skills for self-employment or job creation among the youth due to the highly theoretical education system where the literate youth get out with hardly any practical skills to start their own businesses, leave alone employable skills.
  - x. Inadequate linkage to markets, poor post-harvest handling and price fluctuations have severely affected the youth in the

agricultural sector, leading to huge losses, which some have failed to recover from, and discouragement of others from joining the sector.

- Inadequate funding for youth interventions at Local and Central xi. Government level, leaving them at the mercy of NGOs and development their partners activities. The to support implementation of the NYAP required Three hundred ninety billions, six hundred twenty two million, eight hundred thousand shillings only (390,622,800,000/=) over a period of five years. A vast proportion of this budget was earmarked to be an allocation to the direct services for the youth. However, according to the NYAP, implementation of the strategic interventions required approximately 390 Billion shillings over five years. Estimates from the Ministry of Finance budget website indicate that over 1.3 Trillion shillings have been approved for MoGLSD over the last seven Financial Years. However, this amount includes funding for the YLP and only 7 Billion shillings is allocated for youth activities, and 1 Billion for Youth Councils. There is huge funding gap of over 3 Trillion according to MoGLSD Officials. All districts sampled reported an average of UGX 500,000 as the total funding for Youth Council Meetings, which can barely cater for sitting allowances.
- xii. Inadequate capacity in policy implementation at both Local Government and Central Government level has led to ineffectiveness of the interventions and various disruptions in policy implementation. For example there are several initiatives, but which are not comprehensive like YVF, YLP and Emyooga, with different approaches which are not complementary.
- xiii. Inadequate monitoring and supervision from the parent ministry MOGLSD has led to many implementation challenges not being addressed and various deviations from the initial program implementation plan, negatively affecting the policy's effectiveness. The National Youth Action Plan (NYAP) did not

have a well-designed monitoring and evaluation framework to show the baseline indicators for each strategic intervention. Lack of baseline indicators makes it hard for the different stakeholders to monitor progress in implementation of the strategic interventions. The monitoring and evaluation of the supposed to involve development NYP was also and operationalization of a web-based Youth Management System (YMIS) Information by the second vear of implementation. However, the YMIS has never been developed, hampered information sharing different which has by stakeholders in monitoring and evaluation of the NYP.

- xiv. The 'get rich quick' mindset among the youth has hindered their participation in government programs like agriculture and sensitization in preference for activities like boda-boda motorcycle riding and sports betting that are perceived to brig daily income. Most youth do not value knowledge and deliberately miss sensitization meetings, and requiring payment for such engagements.
- xv. Female youth are still marginalized in some projects like the YLP where most of them only came in to fill the mandatory gender requirement mostly due to negative cultural influence. There were accounts of some male youth using their wives or girlfriends to fill the gender criteria in the youth groups.
- xvi. The policy has not been widely disseminated and there are no popular copies to share out for the various stakeholders. There was inadequate awareness about the policy especially among the new youth leaders. New Youth Councils were not yet oriented thus unaware of the policy and their roles in its implementation.
- xvii. Government stopped releasing YLP operational funds in financial year 2018/19. This has significantly affected recovery efforts and efforts to sensitise and appraise potential beneficiaries. The YLP should be a revolving fund, but the

recovery has been so slow that most youth have not been able to benefit from the funding.

- xviii. Teenage pregnancy and sexual reproductive health issues have led to high school dropout rates and are a serious threat against the female youth, which has significantly hindered their prosperity and ability to benefit from the policy interventions. This escalated during the lockdown which was implemented as a measure against Covid 19. For example, in 2021, the District of Kiryandongo registered 300-400 girls that attended antenatal care in one month.
  - xix. Girls who have already given birth still find challenges in returning to school. A 'Go back to school' campaign was conducted to encourage the girls who had given birth to return to school, but it faced several constraints and public rejection, thus most affected girls were still at home. Some were forced into marriage to the boys or men that impregnated them. The education policy is also unclear on allowing pregnant or breast feeding girls back into schools.
  - xx. Restrictions on movement and gatherings as a measure against COVID 19 made it difficult for the District Youth Councils implement activities involving mobilisation of the youth through community meetings.
  - xxi. Youth have been misinformed about some interventions and misled to expect free handouts from politicians. This has also affected implementation of government programs like YLP, YVC and Emyooga, which some youth consider as free handouts or rewards for political support, thus deliberately refusing to pay back the funds.
- xxii. Some technical officers and political leaders took advantage of the illiterate and vulnerable Youth through misinformation about government interventions, extortion, and in some cases formation of ghost groups and SACCOS to benefit from the YLP and Emyooga programmes.

- xxiii. Inadequate financial inclusion for the youth with strict conditions which limit access to credit. The Micro Finance Support Center and other financial institutions have a lot conditions to access their financial services, like 3 years' financial statement, books of accounts, audit reports, and recommendation letters.
- xxiv. Limited access to electricity especially in rural areas has hindered implementation of youth projects. For example District Youth Council Group in Lira Town was given a Cassava chips machine which required a three-phase power line but they got no support from the District for the electricity, thus the machine is still lying idle.
- xxv. The planning for the policy did not include refugees, but some areas like Kiryandongo do host refugees, who need to be included in interventions since they interact with the host community. Refugees were only included in the current financial year under the DRDIP Project targeting refugees and host communities.

#### **8.6** Suggestions for overcoming the challenges

- i. The policy implementation needs to target other areas of service delivery, not only entrepreneurship and skills. Sexual Reproductive Health, sports, leisure and entertainment and mentorship stood out as critical areas which were captured in the policy, but with no or minimal interventions at the grass root.
- ii. There is need to improve coordination and information sharing for government projects and programs. This will minimise the current scenario of concentration of interventions in youth entrepreneurship and skilling at the expense of other interventions.
- iii. There is also need to improve funding for youth activities at the National and Local Government level. The implementation of

the policy interventions was generally minimal with the most cited cause being inadequate funding. This calls for more efforts in budgetary appropriation towards interventions in the NYP in mobilization of other funding from other addition to stakeholders like Development partners, the private sector and the youth themselves. According to the NYAP, implementation of the strategic interventions required approximately 390 Billion shillings over five years. However, only 7 Billion shillings is allocated for youth activities, and 1 Billion for Youth Councils annually. There is huge funding gap of over 3 Trillion according to MoGLSD Officials which can be covered through more budgetary allocation and resource mobilization from **Development Partners.** 

- iv. There is need for awareness creation and sensitization of the youth to understand the policy and the strategic direction it had provided for them. This will also entail efforts towards mindset change for the youth to focus on empowerment, entrepreneurship and innovation towards national development.
- There is need to improve on monitoring and evaluation of the v. policy. Lack of baseline indicators in the National Youth Action Plan (NYAP) makes it hard for the different stakeholders to implementation progress of monitor in the strategic interventions. The policy document thus needs to be improved with a better monitoring and evaluation framework. The Youth Management Information System (YMIS) should also be developed to ease information sharing by different stakeholders in monitoring and evaluation of the NYP.
- vi. The strategic actions in the NYP should not only focus on production but also on marketing. One of the most prevalent challenges cited during the monitoring exercise was inadequate markets for the products sold by the youth. Thus there is need for deliberate efforts towards obtaining market for those products and services by the youth.

- vii. There is need to reduce or remove barriers which are preventing youth from starting businesses or maintaining them such as inadequate startup capital and lengthy registration procedures. This should be in tandem with provision of incentives for youth entrepreneurship. Tools like tax holidays, seed funding, business/ industrial parks can be used in that direction.
- viii. Affirmative actions for the youth like the Youth Livelihood Program, Youth Venture Capital Fund should not be stopped, but should be scaled up to have a wider impact on the youth across the country. More affirmative action programs should also be implemented for youth empowerment and development.
  - ix. There is need for establishment of youth centres per region for mobilization of the youth, skilling and entrepreneurship. These centres can also help in coordination of stakeholders for implementation of the policy.
  - x. There is need for deliberate efforts by MGLSD to ensure mainstreaming of the policy actions in the programs of other relevant MDAs and stakeholders like NGOs. CSOs and Development Partners. This is in light of the budget constraints and the fact that some interventions in the policy are under the mandate of other MDAs.
  - xi. There is need to review the school curriculum at both primary and secondary level to reduce the number of years spent there and to make it more practical to impart vocational and soft skills which can spur entrepreneurship towards employment after school.
- xii. There is need to implement children and youth programmes to be in sync with each other to prepare the beneficiaries for successful adulthood. Currently the interventions seem to be focusing on unrelated strategic interventions, yet there should be continuity in the policies and programs to prepare the ideal adult for the country. The interventions for children focus on theoretical literacy, which does not build a solid foundation for

the entrepreneurship and vocational skills being implemented for the youth.

#### 9.0 LESSONS LEARNED

The following were the lessons learned from monitoring the implementation of the National Youth Policy (NYP):

- i. Regular policy dissemination is key for effectiveness of public policies since in most cases stakeholders can change due to several factors like political or demographic changes and migration. The level of awareness of the stakeholders determines how much support they will have for the policy interventions and empowers them to demand for interventions where there are gaps. It can also ease mainstreaming of interventions within the plans of other stakeholders and development of self-help interventions at the grass root.
- ii. Implementation of deliberate efforts for mobilisation of the youths towards formation of associations, unions or cooperatives can be a strong vehicle for empowerment and development. Currently, there is minimal organisation among the youths countrywide. All the Districts sampled had very few or no registered youth groups and even where there are groups, the membership is very low, while others were formed to target government interventions like YLP and Emyooga.
- iii. Policy implementation plans must have responsibility centres, baseline indicators, mid-line and end-line indicators for all strategic actions in the policy. This will ease implementation efforts and monitoring and evaluation of the policy by all relevant stakeholders. There would be no activities left out since each activity would have a responsibility centre. The NYP has an implementation plan with objectively verifiable indicators

with no baseline, midline or end-line indicators, which makes it harder to track progress despite the fact that the timeline is indicated.

- iv. Setting of the strategic objectives and actions of a policy must follow a logical and evidence based process to inform setting of SMART targets. The strategic objectives and actions in the NYP and NYAP were not SMART enough because they were too many, with several of them being duplicated, while a few others were irrelevant. This meant that the policy design was flawed from the beginning and could not easily deliver the envisaged results.
- v. Regular monitoring and evaluation of implementation is very important for effectiveness of the public policy. Since its approval in 2016, the National Youth Policy has not had adequate monitoring and evaluation exercises, as evidenced from the lack of reports on the same, leaving the implementing institutions with inadequate feedback for improvement.

# **10.0 CONCLUSION**

The monitoring and evaluation exercise revealed that the strategic objectives and actions in the National Youth Policy are relevant to the challenges affecting the youth. However, the policy implementation is largely ineffective because most of the planned interventions have either been partially implemented or not implemented at all. 55% of the strategic actions were not implemented, 43% were partially implemented, and 2% were fully implemented. This was attributed to: Weaknesses in the policy design stage where the strategic objectives and actions were not SMART enough and too many; inadequate dissemination of the policy documents; inadequate implementation of the strategic actions; and inadequate monitoring and evaluation of

implementation of the policy. There is thus need to: Review the policy in a bid to improve its design; enhance dissemination of the policy documents and awareness among stakeholders; enhance implementation of the policy interventions; and enhance monitoring and evaluation of implementation of the policy. This will enhance effectiveness of the policy towards achievement of the desired impact.

# **11.0 RECOMMENDATIONS**

The following recommendations should be implemented for improvement in the effectiveness of implementation of the policies.

- i. The Ministry of Gender, Labour and Social Development together with other key stakeholders should carry out a comprehensive Regulatory Impact Assessment which will highlight the key challenges affecting the youths and the best interventions to address them. This, in addition to the findings of this report and other monitoring reports will inform revision of the policy to be more relevant to the current challenges affecting the youths in Uganda.
- ii. There is need to enhance implementation of the interventions in the National Youth Policy through better planning and resource allocation. Most of the interventions in the policy document were not implemented or were partially implemented due to inadequate funding and inadequate capacity for implementation. Better planning and resource allocation can remedy this situation and lead to better policy impact for the National Youth Policy.
- iii. There is need to enhance awareness among key stakeholders on supporting interventions targeting the youths. This should be in tandem with enhanced dissemination of the policy among the stakeholders like the youths, the community members,

education institutions and development partners which will enhance sustainability of the interventions.

- iv. The Government of Uganda should consider revamping of the Youth Livelihood Program and other affirmative programs targeting the youth for sustainability of the interventions in the National Youth Policy. There is also need for development of additional affirmative action interventions for the youth in line with the challenges affecting the youth for example more efforts in financial literacy and financial inclusion.
- v. There is need to implement mindset change activities under the Community Mobilisation and Mindset Change program in the NDP III and the mindset component in the Parish Development Model. This will help to change the mindset of the youths to shift from consumptive behaviour to more productive activities. Promotion of role models in all spheres of life can also be an intervention therein to nurture positive influence on the youths.
- vi. Government should also scale up literacy and skills interventions under the Human Capital Development Program of the NDP III. This will bridge the gap in implementation between the illiterate and the literate youths to ease policy impact. Implementation of the TVET Policy, 2016 should also be enhanced to promote youth skills and employment.
- The Ministry of Gender, Labour and Social Development should vii. step up efforts towards coordination with other relevant stakeholders in the implementation and monitoring and evaluation of the policy. There were no monitoring and evaluation reports on the NYP, yet it was over 5 years since its implementation started, in addition to failure to implement most of the actions. strategic Enhancing coordination in implementation and monitoring and evaluation will directly lead to improvement in the effectiveness of the policy towards solving the challenges of the youths in Uganda.

#### **12.0 REFERENCES**

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# ANNEX 1: ACHIEVEMENT OF THE STRATEGIC ACTIONS IN THE NATIONAL YOUTH ACTION PLAN

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
To strengthen the capacity of youth for gainful employment	1. Organise non formal vocational skills for youth.	Skilling youth through regional development centres – Ntawo and Kobulin. Development of National Action Plan of Youth Employment	Partially implemente d
	2. Lobby and advocate for provision of toolkits for trained youth.		Not implemente d
	<ol> <li>Construct and equip sheltered workshops for youth in urban areas</li> </ol>		Not implemente d
	4. Mobilise youth to utilize sheltered workshops		Not implemente d
	5. Establish and implement National Youth Service Scheme		Not implemente d
To promote decent gainful employment and investment opportunities for the youth	6. Conduct national surveys on the situation of youth in the labour market		Not implemente d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
	<ul> <li>7. Lobby for</li> <li>integration of youth in</li> <li>income generating</li> <li>activities as a priority</li> <li>issue into the poverty</li> <li>reduction</li> <li>interventions</li> <li>8. Mobilize and link</li> </ul>	Externalization of	Partially implemente d
	youth to foreign labour markets	labour through formal labour agencies	Fully implemente d
To implement programmes that strengthen entrepreneurship skills of youth with the view of making them job creators through the development of viable and sustainable enterprises	9. Create awareness on the need to promote youth entrepreneurship as a career path of choice		Not implemente d
	10. Lobby and advocate for resources for youth entrepreneurial development	Linkage of youth to other stakeholders like NGOs and CSOs to support their development programs like sensitization and skilling.	Partially implemente d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
	<ul> <li>11. Annual review and print of training manual and trainers' guide for effective training of youth in entrepreneurship</li> <li>12. Build capacity of staff to train youth in entrepreneurship</li> </ul>	Training manual for skills development centres developed Training of youth in entrepreneurship	Partially implemente d Partially implemente
	13. Select and train youth in business entrepreneurship skills to enable them strengthen their enterprises	ongoing	d Partially implemente d
	14. Provide technical support and supervision to youth enterprises	Regular monitoring of YLP and Youth Venture Capital fund beneficiaries	Partially implemente d
To promote provision of financial support for youth enterprise programmes	15. Promote financial and microcredit organisations to specifically target the youth	Youth livelihood programme (YLP), targeting poor and unemployed youth to harness their social- economic potential and increase self-	Partially implemente d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
		employment opportunities and income levels.	
	16. Advocate for the establishment of a Youth trust bank		Not implemente d
	17. Establish Ioan schemes for youth to provide financial support to youth enterprises	The Youth Venture Capital Fund started in 2012 continues to provide youth friendly loans through Centenary Bank since 2017. The fund has reached 51,884 youth enterprises with accumulated amount of UGX 184.4bn from 12.5bn.	Partially implemente d
		Emyooga program for on youth leaders and other groups like bodaboda, Emyooga with specilised areas eg welding, tailoring, boda boda.	

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
		Youth affirmative action programs	
		like the	
		Agriculture	
		Cluster	
		Development	
		Program (ACDP)	
		and Uganda	
		Women	
		Entrepreneurship	
		Program (UWEP),	
		Presidential	
		Initiative on	
		Skilling, and	
		Project for	
		Restoration of	
		Northern Uganda	
		PRENU Project in	
		Gulu. These have	
		enhanced youth	
		access to	
		financial services	
		and equipped	
		them with skills	
		for enterprise	
		growth, value addition and	
		marketing of	
		their products	
		and services.	

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
		Youth interests are mainstreamed in government programs like UWEP, YLP and Parish Development Model (PDM) where there are specific interventions for the youth.	
To promote vocational training, internship and	18. Conduct research to establish factors that influence the success of vocational		Not
internship and apprenticeship among the youth	training programmes		implemente d
	19. Undertake a market survey to determine willingness of both formal and informal sector, trade, commerce and industry to implement an internship and apprenticeship scheme		Not implemente d
	20. Design and implement an apprenticeship and		Not implemente d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
	internship scheme		
	21. Plan and implement an apprenticeship and internship scheme suitable for implementation with the informal sector in Uganda	Internship and apprenticeship programs implemented by the MGLSD with support of UNDP and ILO	Partially implemente d
	22. Advocate for the operationalisation of BTVET into the mainstream formal education	Skilling programs with Development Partners like PACE, Child Fund, Future Nets e.g tailoring. Save the Children, saving skilling, Sight savers International supporting youth with disability with training.	Partially implemente d
	23. Provide technical support and supervision for youth internship		Not implemente d
To support establishment or strengthening of Regional Youth	24. Establish/renovate Youth training centres	Renovated Kobulin Youth skills centre and Mobuku Youth Skills Centre is	Partially implemente d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
		under renovation.	
Skills Training and Accreditation Centres	25. Youth training needs assessment		Not implemente d
	26. Develop youth training manual to guide youth training	Training manual developed for skills development centres. Instructors recruited and are providing tailor- made skilling to youth. Two regional centres are operational; Kobulin and Ntawo.	Fully implemente d
	27. Recruit and train youth trainers/ instructors		Partially implemente d
	28. Conduct youth tailored trainings to equip the youth with market oriented skills	Skilling youth through the Youth Centers under MGLSD	Partially implemente d
	29. Equip the centres with the minimum facilities required in order to operationalise them		Partially implemente d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
	30. Monitor the youth trainings being offered at the youth centres		Partially implemente d
To enhance competences of the youth for utilization of ICT for development	31. Provide TOTs (teachers, CDOs and others) with ICT skills to enhance learning and full utilization of ICT for development		Not implemente d
	32. Provide regulations and guidelines for responsible use of ICT		Not implemente d
	<ul> <li>33. Establish school</li> <li>and community based</li> <li>ICT hubs to enhance</li> <li>ICT learning and</li> <li>utilization</li> </ul>		Not implemente d
To provide youth friendly services to enhance their good health	34. Advocate for the establishment of youth friendly corners at health facilities and community centres	Youth friendly corners established at all Health Centre IV.	Partially implemente d
	35. Raise awareness about SRHR,HIV and AIDS, Hepatitis B, UTIs, STIs and cancer prevention, care and treatment among the youth	Sensitization of youth on health by the Departments of Health and Youth e.g. Sexual reproductive	Partially implemente d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
		health and HIV/AIDS.	
	36. Undertake research with age and sex disaggregated component on youth related health concerns		Not implemente d
	37. Advocate for teaching of sexual and reproductive health in schools and communities	Scale-up Safe Pal interactive tool for communicating issues on SRH, HIV/AIDS TB etc. with support of UNFPA	Partially implemente d
To promote interventions on drug and substance abuse	38. Sensitise youth and the entire community on matters related to drug abuse	MOGLSD and stakeholders are drafting a strategy on addressing drug and substance abuse among the young people.	Partially implemente d
	<ul> <li>39. Advocate and promote psychosocial and treatment services to youth victims of drug abuse</li> <li>40. Trace and reintegrate reformed</li> </ul>		Not implemente d Not implemente

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
	drug abusers/victims into society		d
	41. Develop and		
	operationalise a		
	functional referral		Not
	system of drug		implemente
	management		d
	42. Setup regional		Not
	based drug abuse		implemente
	rehabilitation centres		d
To enhance	43. Develop and	Policy	
increased and	disseminate IEC	dissemination	
effective youth	materials on youth	meetings for	
representation	participation and	Youth leaders at	
	decision making	Sub-county and	Partially
		District level	implemente
and participation	11 Consition the	were held.	d
and participation	44. Sensitise the	Youth advocacy	
in key positions of decision-	youth on their rights, responsibilities and	for governance and	
making at all	obligations in	accountability in	
making at an	participation and	partnership with	
	decision making	key stakeholders	Partially
		like Action Aid	implemente
		and MoGLSD.	d
levels	45. Advocate for the	Monitoring of	
	involvement of youth	Youth projects in	
	in designing and	the District Local	
	implementing	Governments by	
	national policies and	the Youth	Partially
	plans that impact on	Council leaders,	implemente
	their lives	District Officials	d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
		and other key stakeholders like CSOs.	
	46. Strengthen existing youth groups, and encourage formation of formidable youth organisations to	Establishment of structures of the Youth Councils/	Partially
	address their concerns	Youth Council meetings.	implemente d
	47. Train Youth in governance, management and	Youth Council meetings held quarterly at the	
	decision making	District Local Government level.	Partially implemente d
		International Youth Day celebrations held annually on the 12th of August.	
		Youth participation in elective political activities where they elect their representatives from village to	
		National level and selection in other elective	

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
		positions to participate in governance of the country.	
To advocate for the rights of youth with	48. Train and sensitise youth leaders and youth groups in		
disabilities to actively participate in	approaches for integrating youth with disabilities to	Consideration of Youth with Disabilities in all	
youth programmes	effectively participate in development programmes	socio economic and political activities.	Partially implemente d
	49. Build capacity of youth organisations to streamline youth		
	with disability issues in their programming and implementation		Not implemente d
	50. Advocate for provision of youth with disability friendly services in public and	Skilling of Youth with Disabilities at regional vocational	
	private sectors facilities	rehabilitation centres under the MGLSD.	Partially implemente d
To promote political and community support to	51. Conduct assessment on the present cultural best practices for	Developed communication guidelines on promotion of	Partially implemente d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
enhance positive	replication in youth	positive norms	
cultural practices	programming and	and mind-set	
in society		among young people.	
	52. Develop materials		
	on locally adapted		
	cultural practices and		Not
	their impact on		implemente
	development		d
	53. Create awareness		
	among youth, political		
	and community		
	leaders on the need		
	for promoting positive		
	cultural practices and		Not
	discouraging negative		implemente
	ones		d
	54. Promote dialogue		
	between youth,		
	different cultural,		Not
	religious and ethnic		implemente
	groups		d
	55. Support youth to		
	participate in		
	decision-making		
	positions in cultural		Partially
	and religious		implemente
	institutions		d
	56. Orient youth,		
	cultural practitioners,		
	religious leaders and		Not
	cultural institutions		implemente
	on youth sensitive		d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
	concepts		
To promote Youth artistic and cultural expressions, for utilisation of	57. Organise and conduct theatres to promote youth talents in different institutions		
talents for socio- economic development			Not implemente d
	58. Support youth focused cultural activities and national days that promote positive cultural practices		Not implemente d
	59. Promote youth in arts, painting, music, dance, and drama		Not implemente d
To promote protection of youth from all forms of violence including sexual and gender based violence	60. Conduct capacity needs assessment for youth workers to protect youth against all forms of violence.		Not implemente d
	61. Design appropriate capacity building interventions for youth workers against all forms of		Not implemente d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
	violence		
	62. Conduct sensitisation to communities on how to protect the youth from sexual and gender based violence		Partially implemente d
	63. Advocate for effective enforcement of appropriate legal actions on perpetrators of sexual and gender based violence against the youth		Partially implemente d
	64. Provide psychosocial support to youth victims of violence and sexual abuse		Not implemente d
Promote sports, recreation and leisure activities among the	65. Advocate for and create awareness about the role of sports in national development at all levels		Not implemente d
youth	<ul> <li>66. Establish talent</li> <li>identification</li> <li>schemes</li> <li>67. Construct sport</li> <li>facilities in schools</li> </ul>		Not implemente d Not implemente

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
	and communities.		d
	68. Provide		
	equipment for sport		Not
	and recreational		implemente
	activities		d
	69. Establish a sport		Not
	and recreational fund.		implemente d
	70. Train community		
	trainers and coaches		
	of different sports		
	disciplines at national,		Not
	district and sub		implemente
	county level.		d
	71. Promote		
	establishment of		Not
	sports clubs and		implemente
	academies		d
To enhance	72. Integrate		
optimal	environmental		
utilization of	education and		
natural resources	training into		Not
for	educational and		implemente
	training programmes		d
sustainable	73. Facilitate		
development	sensitisation of youth		
	on environmental		
	issues and promote		
	the usage of		Not
	environmentally		implemente
	sound technologies		d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
	74. Increase participation of youth in protection & preservation of environment		Not implemente d
	75. Sensitise the communities and the youth on the needs of effective		Not
	environmental management		Not implemente d
	76. Promote the use of media as a tool for wide spread		Not
	dissemination of environmental issues		implemente d
	77. Conduct voluntary community services involving youth in programmes such as youth camps, community services		
	projects and environmental protections		Not implemente d
To strengthen coordination and networking between	78. Develop and disseminate I.E.C materials on important youth	Development of the National Youth Action Plan. Carried out	
different stakeholders for effective delivery	issues, policies and laws	Dissemination workshops in the four regions	Partially implemente d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
of services to the youth.		of Uganda Northern, Eastern Western and Central	
	79. Conduct regular technical support supervisions and quarterly meetings to ensure effective provision of services	Development of the National Youth Coordination Mechanism to harmonise	
	to the youth	implementation of youth interventions.	Partially implemente d
	80. Map out youth related organisations to enhance effective referral system for quality provision of services to the youth		Partially implemente d
	81. Organise regular meetings for sharing best practices and progress on the implementation of youth programmes	Mainstreaming issues of Youth in other MDAs plans, programmes and budgets	Partially implemente d
To lobby and advocate for increased resource allocation and support for youth	82. Advocate for increased budget allocations of all relevant ministries for youth related activities		Not implemente d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
programmes and activities.			
	83. Develop		
	programmes for		
	improved service		
	delivery to youth		Not
	groups and		implemente
	organisations		d
	84. Provide regular		
	training and		
	information on		
	budgetary		
	procedures,		
	budgeting and the		
	basics of resource		
	administration to		Not
	youth groups and		implemente
	district youth officers		d
	85. Train youth		
	groups and district		
	youth organisations in		
	techniques for		
	lobbying and		Not
	advocating for		implemente
	resource allocation		d
To strengthen	86. Conduct regular	Development of	
institutional	technical and	the National	
capacity of	managerial meetings	Youth	
stakeholders to	to share experiences,	Coordination	Partially
effectively	review progress and	Mechanism to	implemente
implement youth	ensure adherence to	harmonise	d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
programmes.	standards	implementation of youth interventions.	
	87. Provide logistical support to youth organisations to enhance quality service delivery		Partially implemente d
To promote youth effective participation in gainful agriculture	88. Mobilise and sensitise youth to engage in Agriculture as a viable source of income	Distribution of heifers through National Agricultural Advisory Services/ Operation Wealth Creation (NAADS/OWC) to National Youth Councils. The beneficiaries first receive training on cattle keeping before receiving the heifers.	Partially implemente d
	89. Support youth to access and utilize agriculture appropriate tools and inputs for improved agricultural production		Partially implemente d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
	90. Support provision		
	of agricultural		Partially
	extensional services		implemente
	to young farmers		d
	91. Provide financial		Partially
	support for youth		implemente
	agricultural projects		d
To promote	92. Conduct		
conflict sensitive	awareness campaigns		
youth	among the political		
participation in	and community		
peace and	leaders to promote		
security	peaceful conflict		Not
	resolution and		implemente
	security.		d
	93. Carry out research		
	to establish baselines		
	data and progressive		
	changes in peace and		Not
	security situation in		implemente
	the country		d
	94. Lobby and		
	advocate for sound		
	correlation between		
	the implementation		
	of NYAP with other		Not
	legal frameworks on		implemente
	peace building		d
	95. Carryout training		
	activities to train		Not
	different stakeholders		implemente
	on peaceful conflict		d

STRATEGIC OBJECTIVES	STRATEGIC ACTIONS	ACTIONS IMPLEMENTED	ASSESSMEN T OF IMPLEMENT ATION
	resolution and		
	security		
	96. Provide logistical		
	support and		
	equipment to		
	enhance institutional		
	capacities to promote		
	peaceful conflict		Not
	resolution and		implemente
	security		d

#### KEY

Level of	No. of	
Implementation	Actions	Percentage
Fully		
implemented	2	2%
Partially		
implemented	41	43%
Not implemented	53	55%
Total	96	

## **ANNEX 2: RESOURCE GAPS**

TypeApprovedAvailedHumanUsedtheUsedexistingCDOs and ProbationResourcesexistingDepartmentalWelfare officers areloaded with thedepartmentalStaff , CDOs,loaded with theStaff , CDOs,loaded with theabout 40(CheckProbation ,DevelopmentFunction and ChildreninMinistriesYouth Officers,Affairs.Function and ChildrenMPS)and byOfficers andLabour Officersaffairs.40Youthat the LocalThe CDOs shouldmonitor theOfficers at LGsGovernmentlevelmonitor theunemployment andlevelItevelItevelThere is generallylack of focal youthofficers in the districtsFor such a volatilegroup. The responsefrom the district isoffer reactionary butFor such a volatilegroup. The responsefrom the district isoffer reactionary butFor such a staffofter such a stafffor such a volatileoffer reactionary butFor such a staffoverseeing at the LGfor such a staff
Resourcesexisting departmental staff who areDepartmental Staff , CDOs, staff who areWelfare officers are loaded with the Communityabout 40(Check in Ministries MPS) and by then had about 40 Youth Officers at LGs levelProbation Youth Officers at the Local Government levelDevelopment Function and Children affairs.MPS then had about 40 Youth Officers at LGs levelCommunityOfficers at LGs levelGovernment levelThe CDOs should monitor the unemployment and poverty issues affected the Youth in district built often don't have time to do itThere is generally lack of focal youth officers in the districts for such a volatile group. The response from the district is often reactionary but no programmes youth interventions and staff overseeing at the LG
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MPS) and by then had about 40Officers and Labour Officers at the Local Government levelaffairs.1Officers at LGs levelGovernment levelThe CDOs should monitor0Officers at LGs levelGovernment levelThe vell1The vellThe vell1The v
then had about 40Labour Officers at the Local Government levelThe CDOs should monitor the unemployment and poverty district built often don't have time to do itImage: Strength of the 
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often reactionary but no programmes youth interventions and staff overseeing at the LG
interventions and staff overseeing at the LG
overseeing at the LG
Financial390,622,800,000269 billion perThe Resource Gap is
Resources was approved at year and that is huge (still above 3
(Non-Wage) the launch of the with YLP Trillions)
policy inclusive
Reading
financial
resources, the Ministry had
envisaged to
have a Youth
Trust Bank but
that wasn't
done.

# **ANNEX 2: RESOURCE GAPS**

		billion provided is limited for youth Programmes		
		I billion is		
		providedforYouthCouncilsfromNationaltolower		
		government level.		
Note : The Ministry doesn't have what to quantify what donors . LGs and CSOs contribute to the Youth Development Programmes.				
Technological	Access to	Youth have	Rural youth still need	
Resources	computers	• • •	affordable phones, Vocational machinery for carpentry, brick, wielding, catering	
			The Ministry had envisaged technological tools to be used to communicate to youth on Sexual Reproductive Health services, encourages them do online, marketing and discuss	
			progress of government	

# ANNEX 2: RESOURCE GAPS

programmes using telephones and other social media challenges.
Majority of the Youth in Rural areas have no phones, the internet connectivity is low and for those in urban areas data is expensive for the youth.

# ANNEX 3: OTHER STAKEHOLDERS AND THEIR ROLES IN POLICY IMPLEMENTATION

Stakeholder	Role
UNFPA	Provide youth Sexual Health
	Reproductive friendly services at
	the main referral; hospitals country
	wide providing youth friendly
	corner services
Youth Led Organisations like	
Uganda Youth Networks and	, create jobs , Sexual Heath
Uganda Youth Development Link	Reproductive Services and provide
	start-Ups and support rescue fellow
	youth from prostitution
UNICEF	Advocate for youth services and
	issues in their programming
UNDP	Songhai Model invested 5 Million
	USD to support Youth Innovative
	Projects
CSOs and LGs	Supporting Youth Led enterprises
	in the community
MDAS-MAAIF, MOEs	Have supported Youth in
	Agriculture Programmes and BVET
	Skilling Programmes
Enterprise Uganda, PSFU	Business Skilling Programmes
Enabel	Capacity Building focusing on
	hospitality in Rwenzori Mountain
	Moon Training Youth In Uganda